AIS in Commerce: Tools for Agencies and Tribes

Columbia River Basin AIS Team Meeting

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AIS in Commerce Key Actors & Legal Responsibilities

IMPORTER

May not import prohibited species

Legal Issue: Improper labeling and invoicing



Regulated by Federal Gov't

Regulated by States



DOMESTIC SELLER

May not possess, sell, or ship prohibited species

Legal Issue: Interstate compliance and enforcement issues

THIRD PARTY PLATFORM

No legal responsibilities

Legal Issue: Immune from illegal acts by users of their sites



BUYER

May not import, buy, or possess prohibited species.

Legal Issue: May not know what they are buying





TRANSPORTER

May not transport prohibited species

Legal Issue: May not know what they are transporting

Project Objectives:



Convene partners to develop an action plan.



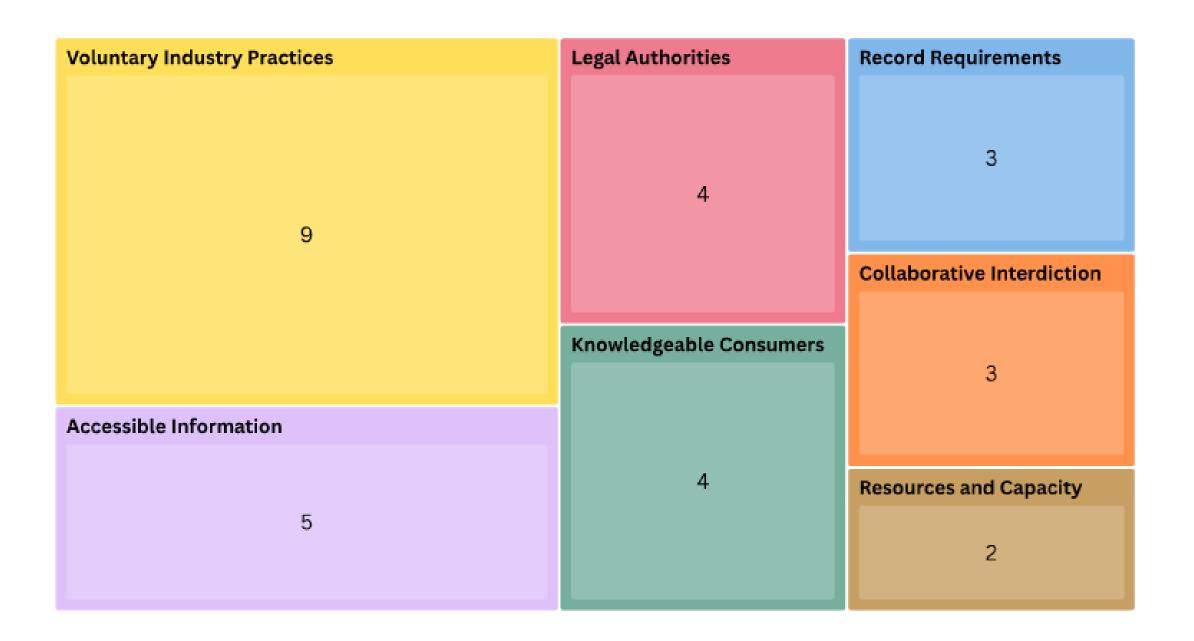
Assess the commerce landscape and develop recommendations (best management practices) for the live aquatic plant and animal industry.



Establish state and federal model regulations.

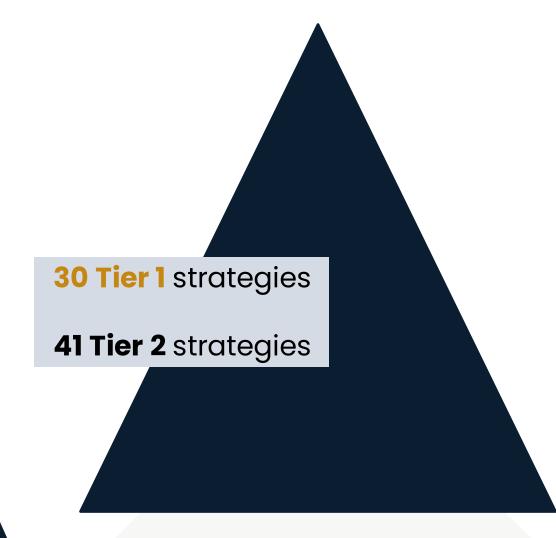


Conduct effective outreach, including developing toolkits for agency and industry audiences.



Criteria to Prioritize Actions

- The action addresses a key challenge
- The action is timely
- The action is implementable
 - Resources are available
 - Political will exists
- The action would likely be effective



AIS in Commerce

Legal trade in high-risk species

- Inconsistencies among and between state species lists
 Inaccessible state species lists
 Inconsistent terminology across states
 Lack of oversight of businesses dealing in live species
 Enforcement barriers

Factors

Contributing

· Lack of consumer knowledge

Contaminated shipments

- Lack of HACCP controls or internal protocols
 Inconsistent implementation of protocols
 Lack of rigorous inspections
 Insufficient recall protocols

Illegal trade in listed species

- Inability to detect and monitor illegal activity
 Lack of accountability in e-commerce platforms
 Lack of strong enforcement penalties

Pathways

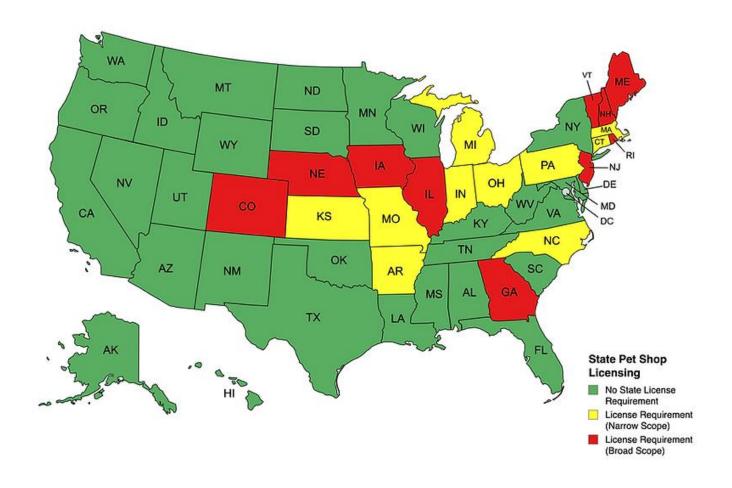


All three pathways contribute to movement of aquatic invasive species through commercial transactions



CASE STUDIES

Pet Store
State
Licensing
Requirements



STRENGTHENING THE LEGAL FRAMEWORK FOR AQUATIC INVASIVE SPECIES IN TRADE

ELEMENTS NEEDED TO ADDRESS PRIORITY GAPS



Adopt and maintain prohibited and restricted species lists

Publish species lists in easy to access format on agency websites



Require shipments of live plants or animals to have detailed labels

Require use of English language and scientific names

Prohibit false or misleading information in online advertisements



RECORDKEEPING

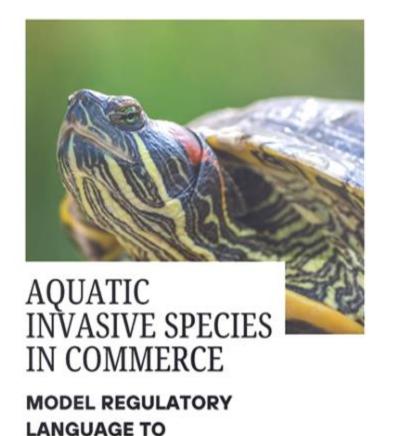
Require individuals engaged in trade to generate and keep accurate records

Records should include contact information and species details



Require businesses selling live plants or animals to register or obtain a license

Impose penalties for failure to register or update information



ADDRESS PRIORITY

GAPS

FEBRUARY 2024

Core Elements

- Common language re: classification of species
- Model definitions for action verbs
- Legal directive to agencies to publish state and provincial plant and animal lists
- Labeling domestic shipments
- Signage at retail stores
- E-commerce
- Seller recordkeeping requirements
- Buyer recordkeeping requirements
- Mandatory licensing for entities that sell live plants or animals



RECOMMENDED SPECIES
CLASSIFICATION
FRAMEWORK TO
MINIMIZE CONFUSION

PROHIBITED SPECIES

An aquatic invasive species that may not be imported, possessed, sold, purchased, exchanged or transported in this state, as established by [agency rule].

REGULATED SPECIES

An aquatic invasive species that may not be imported, possessed, sold, purchased, exchanged or transported in this state except under a permit issued by [agency]

3 AUTHORIZED SPECIES

An aquatic invasive species that has been approved by [agency] for import, possession, sale, purchase, exchange, or transport in this state for certain designated uses.

4 UNREGULATED SPECIES

An aquatic invasive species that has been designated by [agency] as not subject to regulation under the invasive species

5 UNLISTED SPECIES

An aquatic invasive species that has not been designated by [agency] as a prohibited, regulated, authorized, or unregulated species.

What do the Colors Mean?

Red = Commercial Trade Prohibited
Yellow = Commercial Trade Allowed by Permit
Green = Commercial Trade Allowed

This infographic was prepared by the National Sea Grant Law Center in November 2023 as part of the "Mitigating the Risks of Aquatic trivasive Species in Commerce" project funded by the U.S. Department of Interior.

BEST PRACTICES AND GUIDELINES

	INDUSTRY PRODUCER AND SELLER	CUSTOMER/BUYER	FEDERAL/ PROVINCIAL AGENCY	STATE AGENCY
Knowledge of regulated, invasive, and problem-prone species	Х			
Record keeping and labeling	X			
Information and education	X	X	X	X
Inspection and packaging	X		X	X
Compliance	X			
Species selection		X		
Labeling and documentation		Х	X	Х
Species categorization and lists			Х	х
Collaboration			X	Х
Monitoring			X	Х

Recommendations

Make the information on regulated species available across all websites

Provide easy to find guidance information based on scenarios that may be searched

Guide people to easily find state or provincial requirements for businesses

Provide easy to find agency AIS contact information for questions.

Adopting registration or licensing for all business types.

Maine.gov

Government

Invasive Aquatic Plants - Dept. of Environmental Protection

Invasive aquatic plants threaten the health of Maine's lakes and rivers.

Invasive aquatic species are introduced exotic flora and fauna that displace native plant and animal communities. Infestations result in habitat disruption, loss of property values, diminished water quality, reduced fishing and water recreation opportunities and significant expense for mitigating these environmental costs. Maine DEP's Invasive Aquatic Species Program addresses invasive aquatic species - primarily plants - in three ways: prevention, early detection and control.

Forest/Tree Pests - Dept. of Agriculture, Conservation and Forestry: Maine Forest Service Monitoring trees and forests for signs of invasive species.

The Maine Forest Service surveys for invasive forest insects and diseases in a variety of ways. There are surveys for specific pests using traps and standardized visual monitoring as well as general forest pest surveys. Reports from the public are an invaluable method of detecting invasive species in a sparsely settled state. Detecting an invasive species early can allow for mitigation that will reduce the impact of the pest on Maine's forests.

Invasive Fish - Dept. of Inland Fisheries and Wildlife

"Introducing any new fish into Maine's waters without proper authorization is illegal... and often forever." Illegal stockings of invasive fishes are a continuing problem in Maine waters. Each and every invasive introduction forever alters both the native fish assemblage and the ecosystem as a whole. Fisheries managers utilize a number of options to target and remove invasive fish populations including liberalized regulations, direct removal efforts, and chemical reclamation. Often the best defense isn't a regulation, a reclamation, or a removal. It is public education. Once illegal fishes are introduced into Maine waters, many times there is no turning back.

Marine Invaders - Dept. of Marine Resoruces

In the open marine environment there are many ways for invasive species to be introduced. From the ballast water of large ships to the hull of a family boat, when left untreated or uninspected can provide an easy ride for invasives. We already have examples in Maine of the ecological and economic damage that can be done from an introduced species. The invasive green crab became established along the Maine coast many years ago. As their population expanded, they decimated clam flats, ecologically sensitive eel grass beds and churned the banks of our estuaries as they burrowed. With green crabs the opportunity for prevention has long past. Our best path forward is to find markets that encourage a commercial harvest and reduce crab numbers enough to mitigate their impact on our shore. With this example in mind the DMR is focused on prevention. We have programs in place to address issues like ballast water discharge and the importation and use of fish baits, but public awareness and prevention on a personal level will be key to preventing new invasions.

Plant Health Pests -Dept. of Agriculture, Conservation and Forestry: Cooperative Agricultural Pest Survey

The goal of the CAPS program is to provide an early warning system for pest detection and response that is critical for safeguarding our nation's agricultural and natural resources. Typical surveys target exotic and invasive pests and pests of export significance.

MONTANA'S SPECIES OF INTERES

DEFINITIONS
THREATENED SPECIES
ENDANGERED SPECIES
DELISTED SPECIES
SPECIES OF CONCERN
EXOTIC CONTROLLED SPECIES
EXOTIC NONCONTROLLED SPECIES
EXOTIC PROHIBITED SPECIES
AQUATIC INVASIVE (NUISANCE) SPECIES (AIS)

Recommendations

- Align reference terms in public information to 'prohibited', 'regulated', 'authorized', and 'unregulated'
- Provide a clear, accessible list of all prohibited, regulated, or authorized species.
- Summarize regulatory language

